



Department  
for Transport

## Rail passenger numbers and crowding on weekdays in major cities in England and Wales: 2018

### About this release

This publication provides information on the number of passengers travelling by rail into and out of a number of selected major city centres in England and Wales. The statistics are based on a count of passengers carried out in autumn 2018. They represent passengers on National Rail services on a 'typical' weekday. More information is available in the accompanying [notes and definitions](#) document.

### In this publication



#### Passenger numbers:

These show the level of rail demand for each city centre.



#### Crowding measures:

These show levels of crowding on routes into major cities. There are two key crowding measures: the percentage of 'passengers standing' and 'passengers in excess of capacity (PiXC)'.



#### Contextual information:

Click on this symbol for a web-based interactive dashboard which provides a range of additional contextual information and allows you to explore the data further.



### Autumn 2018



**Passenger arrivals have increased in most major cities in the last year. This is in line with the growth in rail journeys seen in recent years.**



London remains the city with the highest rail passenger numbers with 8 times more passengers across the day than Birmingham, the city with the second highest.

**54%** of daily arrivals were in the morning peak in London, reflecting that most rail journeys are for commuting

**During peak hours more than 230,000 passengers were standing on trains in London.**



In other cities the number of standing passengers was much lower. After London, the next highest was Birmingham with 17,300 standing. However, the percentage of passengers standing has grown across seven major cities.

**17%** of passengers were standing in the peaks across all selected major cities

**Morning peak crowding in London is at its lowest since 2014.**



Nearly 50,000 passengers were in excess of capacity on trains across both peaks in London. Using the PiXC measure, Cambridge had the highest crowding level of 4.8% with 800 passengers over train capacity.

**3.5%** of passengers were in excess of capacity overall during peak hours, the same as last year

RESPONSIBLE STATISTICIAN: Renee Davis ([rail.stats@dft.gov.uk](mailto:rail.stats@dft.gov.uk))

FURTHER INFORMATION: Media: 020 7944 3021; Public: 020 7944 2419



Follow @DfTStats

# Contents



## Introduction

- 1. About this release** [Page 3](#)
- 2. Key rail trends** [Page 4](#)



## Statistics

- 3. Passenger demand** [Page 6](#)  
Number of rail passengers travelling into city centres
- 4. Seating capacity and demand on trains** [Page 7](#)  
Comparisons of demand and seating capacity for city centres
- 5. Passengers standing** [Page 11](#)  
Number of passengers standing on train routes into city centres
- 6. Passengers in excess of capacity** [Page 14](#)  
Crowding during peak hours
- 7. Passenger numbers and crowding in London** [Page 17](#)  
Trends for central London stations



## Background

- 8. Autumn 2018 statistics summary** [Page 20](#)
- 9. Technical information** [Page 21](#)
- 10. Get in touch** [Page 24](#)

# 1. About this release

## Scope

These statistics are based on counts of rail passengers and represent rail travel during a 'typical' weekday in the autumn.

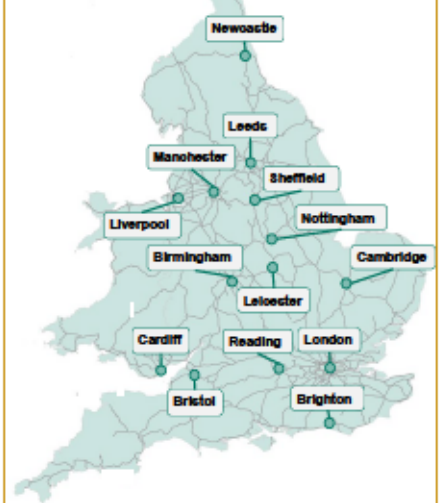
The count period in autumn covers services from the preceding May timetable and excludes days when there was disruption, where possible. Data is collected from franchised train operators at selected major cities across England and Wales, but does not include Open Access operators such as Heathrow Express and Grand Central.

## Coverage

This publication focuses on crowding during the morning and evening peak hours, when rail travel tends to be busiest.

- The AM peak covers trains arriving into city centres between 07:00 and 09:59, whereas the PM peak reflects trains departing between 16:00 and 18:59.
- A city centre is defined using a cordon to include the major city centre stations. In some cases passengers will not alight at the cordon station but are counted there.
- For crowding statistics, passengers are counted at the busiest station on the route when entering or leaving the city centre.

City centres included in the release



## Crowding in context

Crowding occurs when the train's capacity has not met the level of passenger demand, and varies by route and time of day. A feature on the pressures of variable demand throughout the day can be found on page 9 of this release.

Although variations in crowding levels can seem small across cities and over time, the actual numbers of passengers affected by crowding can be large. In London, where passenger numbers are in the hundreds of thousands over the peak periods, a small rise in crowding levels can translate to a large number of passengers experiencing crowded conditions overall.

Additional contextual information on how train design and capacity has changed over time is also available on the accompanying [dashboard](#). This illustrates how some trains are specifically designed for commuter routes to enable more comfortable space for standing to help alleviate pressures during peak travel by increasing capacity on the network.



We welcome your feedback on any aspect of this publication and accompanying materials, please contact [rail.stats@df.gov.uk](mailto:rail.stats@df.gov.uk)

## 2. Key rail trends

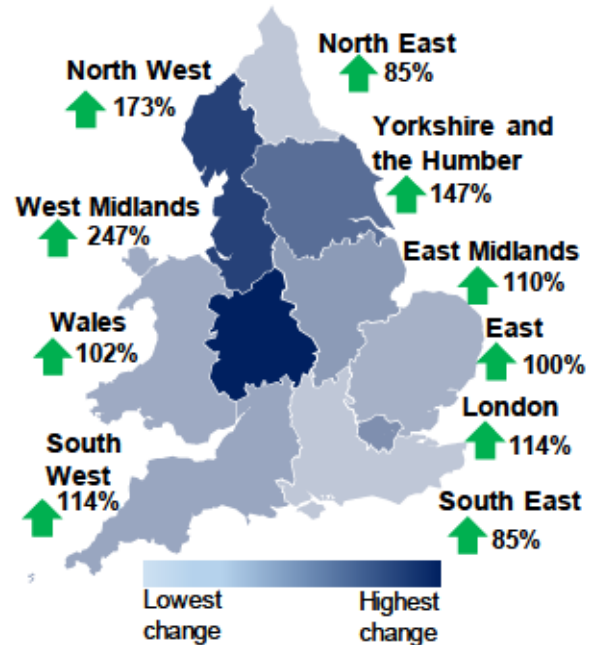
The following section presents previously published statistics about the rail system for context.

### Rail passenger journeys in Great Britain reached a record high of 1.8 billion in 2018-19

- Over the last twenty years, passenger journeys have doubled; from 0.9 billion journeys in 1998-99 to almost 1.8 billion journeys in 2018-19.
- All regions in England and Wales have experienced growth in rail passenger numbers across the last two decades.
- London has the highest level of rail usage, with almost two-thirds of rail journeys in 2017-18 starting or ending in London. It also has the highest population density and the lowest level of car ownership per household.

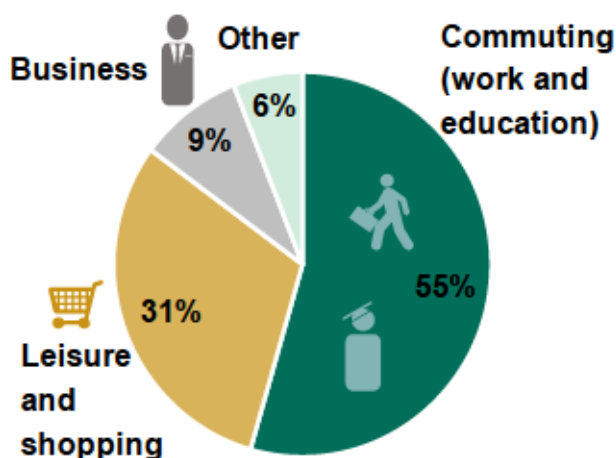
Source: Office of Rail and Road  
[Passenger Rail Usage 2018-19](#)  
[Regional Rail Usage 2017-18](#)

**Figure 1: Change in rail usage 1997-98 to 2017-18**



### Over half of rail trips in England in 2017 were for work and education commuting

**Figure 2: Rail journey purpose, England 2017**



Source: Department for Transport  
[National Travel Survey 2017](#)

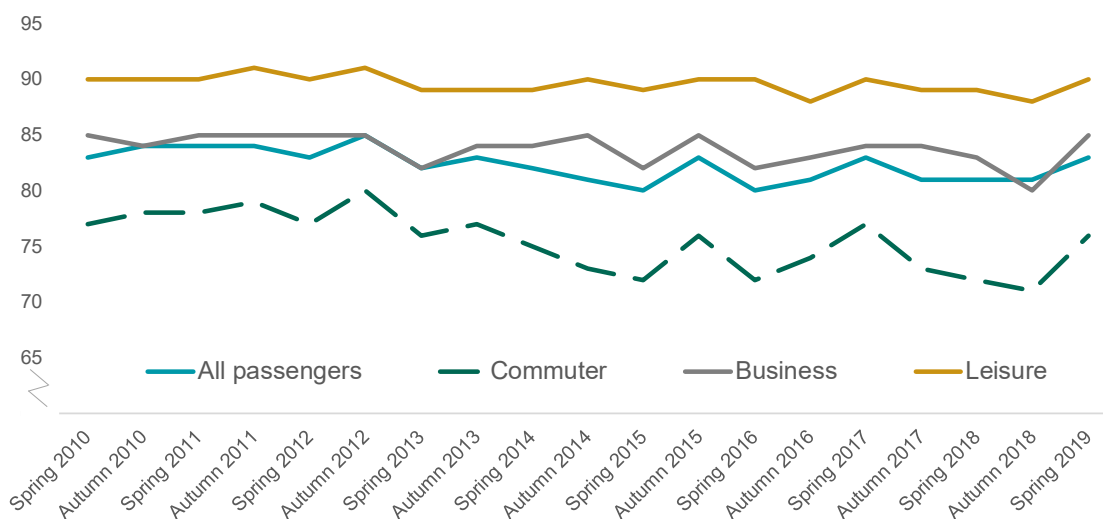
- Nearly one third of rail trips were for leisure purposes and one in ten trips were for business purposes.
- Rail commuting trips per person have increased by over 50% between 2002 and 2017; during this period, there has been a decline in the number of commuting trips made by car per person.
- Rail travel is most common among:
  - Males aged 21-49
  - Higher household income groups
  - Those in professional or managerial occupations



## Commuters are most likely to experience train crowding, and be less satisfied with levels of crowding

Transport Focus publishes the National Rail Passenger Survey (NRPS) bi-annually. This survey consistently shows that the proportion of commuter journeys rated as satisfactory overall is lower than for other rail journeys.

**Figure 3: Proportion of journeys rated satisfactory by journey purpose, NRPS spring 2019**



Research shows that being able to get a seat on a train is a top priority for passengers; crowding was also the third most important factor driving dissatisfaction in spring 2019.

**Table 1: Proportion of journeys rated satisfactory by journey purpose, NRPS spring 2019**

	Commuters	Business	Leisure	All journeys
<b>Aspect of journey</b>				
Overall satisfaction	76%	85%	90%	83%
Satisfaction with crowding levels	61%	78%	82%	72%

The proportion of journeys rated satisfactory for the level of crowding by commuters is particularly low for Manchester city centre stations.

**Table 2: Proportion of journeys rated satisfactory by commuters, NRPS spring 2019**

	London terminals			Regional city stations				
	Victoria	London Bridge	Liverpool Street	Birmingham New Street	Leeds	Nottingham	Cambridge	Manchester
Overall satisfaction	71%	74%	83%	81%	65%	84%	76%	62%
Satisfaction with crowding	60%	64%	62%	56%	57%	59%	61%	50%

Source: Transport Focus  
[National Rail Passenger Survey](#)

### 3. Passenger demand

#### Passenger demand has increased in eleven out of fourteen major cities

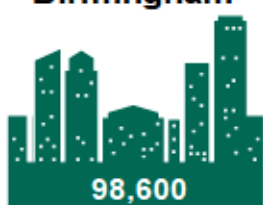
##### All day arrivals:



London



Birmingham



Reading

- London remains the city with the highest rail passenger numbers, where passenger arrivals are 8 times higher than Birmingham, the city with the second highest.
- An additional 46,000 passengers arrived into London compared to a year ago. This is more than the total daily passenger arrivals for eight of the fourteen major cities.
- Reading (10.7%) and Bristol (7.4%) saw the largest percentage increases in all day arrivals on last year.
- Across all cities, departures in the PM peak (+4.8%) have increased faster than arrivals in the AM peak (+3.8%).

##### Passenger numbers

Passenger numbers are taken from counts conducted on trains at the city centre stations themselves, including standard and first class rail passengers. All services on a 'typical' autumn day are counted.

Table 3: Passenger arrivals and departures by city: autumn 2018

City	All day arrivals		AM peak arrivals		PM peak departures	
	Total	Change from 2017 (%)	Total	Change from 2017 (%)	Total	Change from 2017 (%)
Birmingham	133,900	↑4.5	47,900	↑6.2	48,900	↑5.1
Brighton	33,000	↓-10.6	7,800	↓-2.6	8,700	↓-6.2
Bristol	30,300	↑7.4	9,500	↑2.9	10,400	↑1.3
Cambridge	27,000	↑3.2	8,600	↑11.7	9,000	↑2.0
Cardiff	36,700	↓-0.8	14,100	↑3.9	15,000	↑6.5
Leeds	72,200	↓-0.4	27,300	↑6.2	27,100	↑2.9
Leicester	28,600	↑2.4	6,000	↓-4.2	7,600	↑9.8
Liverpool	63,300	↑0.2	21,200	↑6.0	23,900	↑10.3
Manchester	102,900	↑5.6	35,100	↑4.6	36,300	↑7.7
Newcastle	25,400	↑5.5	4,700	↑7.0	6,600	↑9.0
Nottingham	17,600	↑4.2	5,000	↑2.7	5,400	↓-0.6
Reading	98,600	↑10.7	26,000	↑8.2	27,400	↑7.8
Sheffield	34,000	↑3.1	7,800	↓-0.4	9,600	↑2.4
<b>All cities outside London</b>	<b>703,400</b>	<b>↑3.4</b>	<b>221,100</b>	<b>↑5.1</b>	<b>236,000</b>	<b>↑5.4</b>
<b>London total</b>	<b>1,100,900</b>	<b>↑4.4</b>	<b>596,300</b>	<b>↑3.4</b>	<b>508,600</b>	<b>↑4.5</b>
<b>All cities</b>	<b>1,804,200</b>	<b>↑4.0</b>	<b>817,400</b>	<b>↑3.8</b>	<b>744,500</b>	<b>↑4.8</b>

All figures in this table are rounded to the nearest 100 passengers. Totals may not sum due to rounding.

## 4. Seating capacity and demand on trains

All cities have seen an increase in AM peak demand since 2010, and all but one had increases in AM peak seating capacity

- In 2018, all cities outside London had more seating capacity in the 3-hour morning peak than demand.
- As some routes are busier than others and some passengers choose to travel on particular services (i.e. fast services), these services suffer most from overcrowding.
- Since 2010, total passenger demand in the morning peak has grown faster than seats in every city except for Bristol and Newcastle.

### Major Infrastructure Projects

The completion of the Thameslink project has given passengers new journey options into London and the Crossrail project will further increase this. Outside of London, extensive remodelling of city centre stations and upgrades help minimise crowding. In addition, HS2 could free up capacity on the existing network for additional services.



Figure 4: AM Peak Standard Class passengers and seats by city 2010-2018 (2010 = 100)

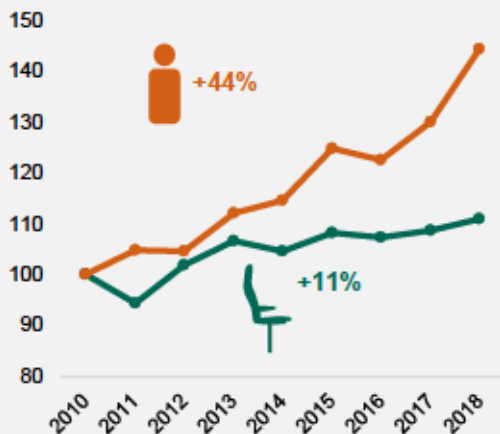


= passengers

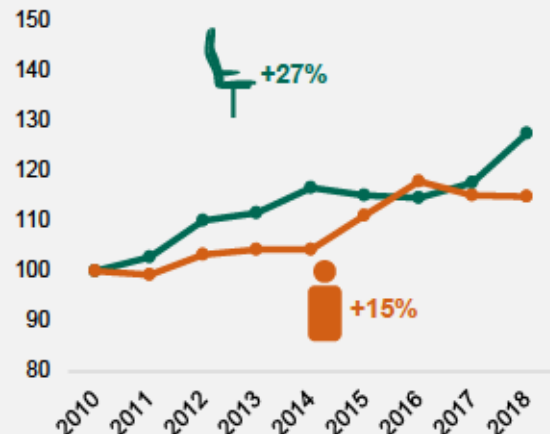


= seats

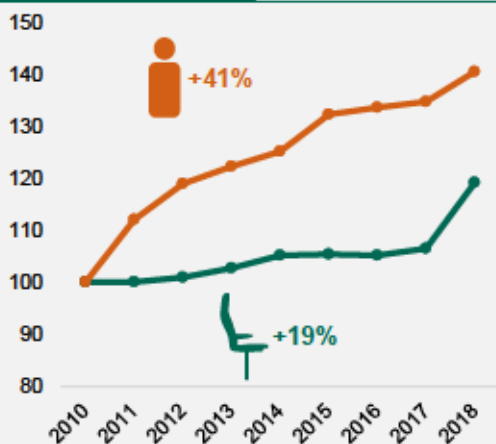
### Birmingham



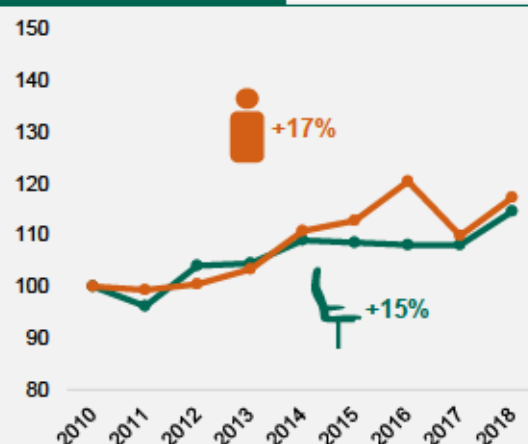
### Bristol



### Cardiff



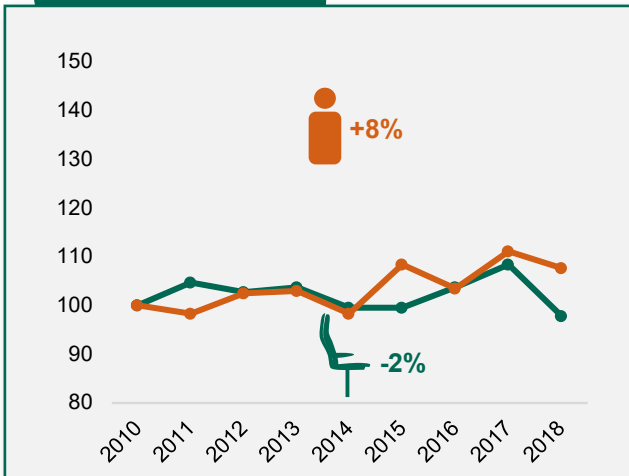
### Leeds



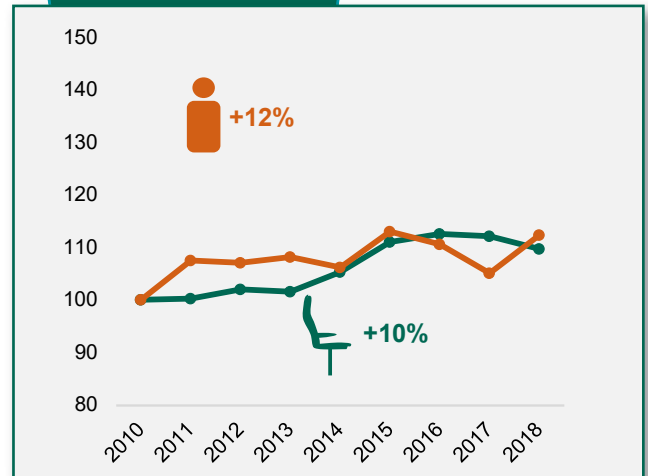
 = passengers

 = seats

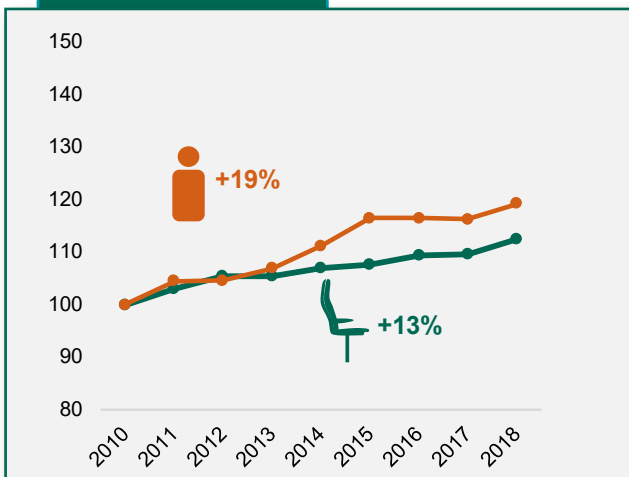
### Leicester



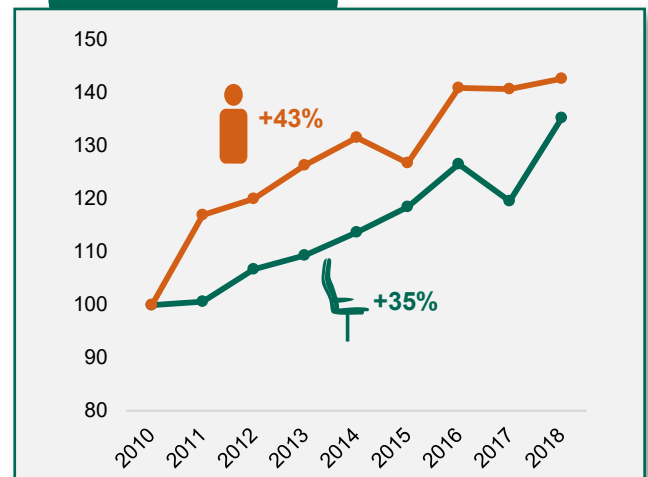
### Liverpool



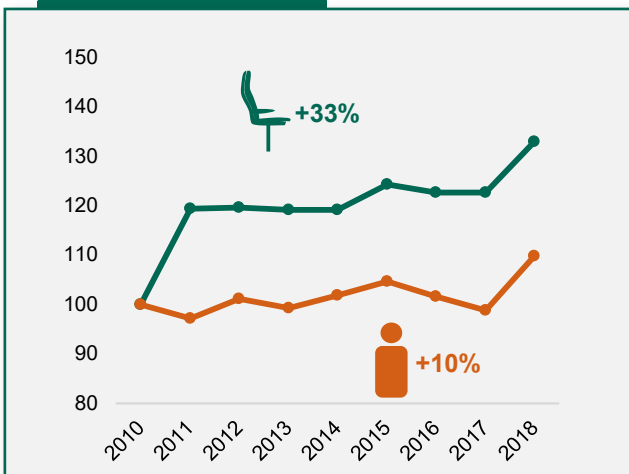
### London



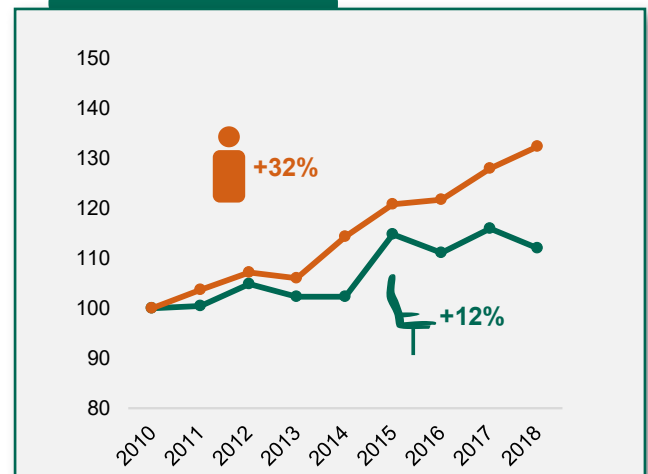
### Manchester



### Newcastle

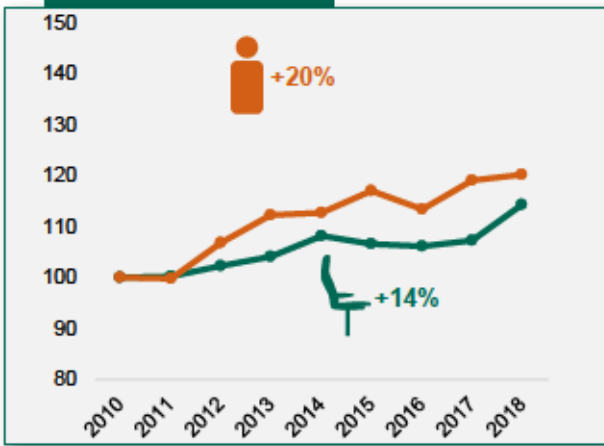


### Nottingham





## Sheffield



These indices present the changes in passengers and seats within the morning peak only, when rail demand is dominated by commuter flows into and out of the major city centres.

The profile of rail travel throughout the day varies by city due to the mix of journey purposes.

**Rail travel into London is predominately in the AM peak, whereas demand is more evenly spread throughout the day in other cities**

**Figure 5: Passengers arriving and departing London, by hour**

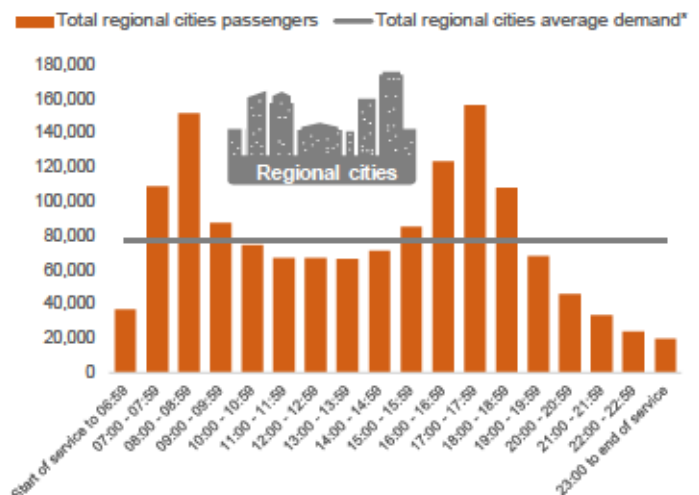


- Over 1.1 million journeys were made into central London on a typical day. Of these, 54% were made in the morning peak. This is equivalent to nearly 600,000 passengers, and an increase of 3.4% on last year.
- Off-peak arrivals (up 5.6%) increased faster than peak arrivals (up 3.4%) in London compared with a year ago.



**Figure 6: Passengers arriving and departing cities outside London, by hour**

- For cities outside of London, there is a more even spread of rail travel across the day, with 70% of arrivals made outside the 3-hour morning peak.
- A larger proportion of passengers travel in the evening peak (27.7%) than the morning peak (24.9%), due to a greater share of business and leisure journeys.



\*The average demand represents the number of passengers if the demand was equally spread throughout the day.

The following sections present the two key crowding measures, passengers standing and passengers in excess of capacity:

## Measures



**Passengers standing (%)** – The number of passengers who are in excess of seats. It is represented by passengers standing as a percentage of the total number of passengers travelling.



**Passengers in Excess of Capacity (PiXC)** – PiXC is a metric that was used historically by the DfT to monitor crowding levels. It is defined as the number of standard class passengers who are in excess of total capacity (standard class seats plus a standing allowance), as a percentage of the total number of Standard Class passengers.

## Key differences between measures

There are key differences between the passenger number and crowding measures, highlighted in the table below:

**Table 4: Key differences between measures presented in this release**

	Passenger Numbers	Passengers Standing	PiXC
<b>Where are the data collected?</b>	on trains at the city centres	at the busiest point into and out of the city centre	at the busiest point into and out of the city centre
<b>When are the data collected?</b>	throughout the day	during peak travel times	during peak travel times
<b>Which passengers are counted?</b>	Standard and First class passengers	Standard Class passengers only (as First Class passengers are typically guaranteed a seat)	seated Standard Class passengers and some standing passengers only (as First Class passengers are typically guaranteed a seat)
<b>How are the data presented?</b>	total number	percentage	percentage

PiXC takes into account demand and capacity, so a city with few passengers and train services could have a higher PiXC score than one with many more passengers and services.

For further details please view the accompanying [notes and definitions](#).

## 5. Passengers standing

### There has been a relatively high increase in passengers standing in Birmingham, Leeds and Liverpool

- For Birmingham and Liverpool, increases in the percentage of passengers standing during the morning peak drove the overall increases across the peaks, whereas for Leeds it was the evening peak.
- However, Manchester recorded the largest improvement, with a decrease of 2.8 percentage points (pp). Bristol and Newcastle recorded the second largest improvement (-1.3pp).
- Passengers standing in London improved by 0.3pp to 19.4% of passengers standing. This equates to 238,500 passengers standing across the peaks, more passengers than the total arriving into other major cities.
- All cities have been relatively stable, with a combined 16.8% of passengers standing during peak hours, the same as last year.

All cities, percentage of passengers standing, 2018:



AM peak  
19.8%



PM peak  
13.6%



Both peaks  
16.8%

**Table 5: Passengers standing across both peaks by city, autumn 2018**

City	Passengers Standing	% standing	Change from 2017 (pp)
Birmingham	17,300	17.1%	↑3.9
Brighton	1,100	7.0%	↑0.8
Bristol	700	3.9%	↓-1.3
Cambridge	2,400	14.0%	↓-0.9
Cardiff	3,000	10.3%	↓-0.7
Leeds	7,900	14.7%	↑3.3
Leicester	500	4.0%	↔0.0
Liverpool	2,200	5.0%	↑2.6
Manchester	7,200	9.8%	↓-2.8
Newcastle	300	2.6%	↓-1.3
Nottingham	700	6.4%	↑2.1
Reading	1,200	2.3%	↑0.4
Sheffield	1,000	5.8%	↑1.0
<b>All cities outside London</b>	<b>45,500</b>	<b>10.0%</b>	<b>↑1.1</b>
<b>London total</b>	<b>238,500</b>	<b>19.4%</b>	<b>↓-0.3</b>
<b>All cities</b>	<b>283,500</b>	<b>16.8%</b>	<b>0.0</b>

All figures in this table are rounded to the nearest 100 passengers. Totals may not sum due to rounding.



#### Train designs



On some routes, particularly those which serve commuters, train companies use rolling stock that are designed with a higher capacity of standing space.

Further information on train design and how this has evolved over time is available on the accompanying interactive dashboard, see: <http://maps.dft.gov.uk/rail-passengers-and-crowding/interactive-dashboard/index.html>

## Cities

### Outside London, passengers standing in the AM peak increased

**Table 6: Percentage of passengers standing in the AM peak by city: autumn 2018**

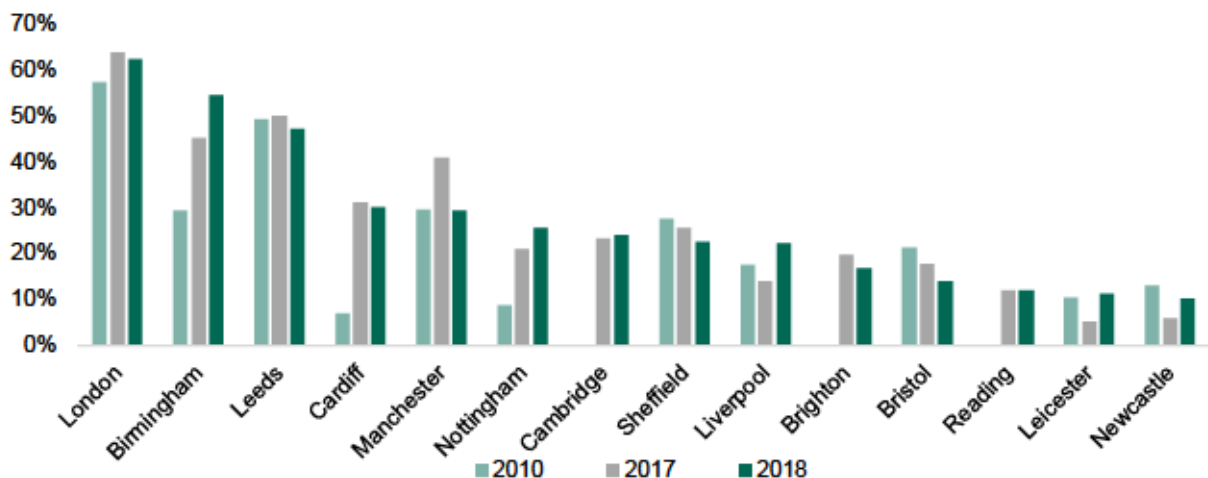
- Most cities experienced an increase in standing passengers within the morning peak. Cardiff, Leicester and Newcastle all saw increases in the morning peak but the evening peak drove an overall decrease.
- Passengers standing within the 3-hour morning peak in London has remained around one quarter for each of the last 3 years.
- While London has the highest level of standing passengers, Birmingham and Cardiff have seen the largest increases since 2010, over 10pp. Whereas, Bristol experienced the largest decrease of 4.3pp.

City	% standing	Change from 2017 (pp)	Change from 2010 (pp)
Birmingham	19.2%	↑4.5	↑10.5
Brighton	6.5%	↓0.4	-
Bristol	3.0%	↓0.1	↓4.3
Cambridge	16.0%	0.0	-
Cardiff	12.0%	↑0.3	↑10.4
Leeds	15.2%	↑2.9	↑2.4
Leicester	1.9%	↑0.7	↓2.4
Liverpool	6.7%	↑4.0	↑3.9
Manchester	10.3%	↓4.8	↓0.7
Newcastle	5.0%	↑1.6	↑2.1
Nottingham	4.6%	↑1.9	↑2.4
Reading	3.2%	↑0.7	-
Sheffield	4.7%	↓0.1	↓2.4
<b>All cities outside London</b>	<b>11.0%</b>	<b>↑1.2</b>	<b>-</b>
<b>London total</b>	<b>22.7%</b>	<b>↓0.2</b>	<b>↑3.4</b>
<b>All cities</b>	<b>19.8%</b>	<b>↑0.1</b>	<b>-</b>

% **standing** = Percentage of passengers in excess of standard class seats

% **services** = Percentage of train services with at least one passenger in excess of standard class seats

**Figure 7: AM peak services with standing into major cities, compared with the previous year and 2010**



Statistics for Brighton, Cambridge and Reading were first published in autumn 2017. Therefore, the figures for 2010 are unavailable for these cities.



## London Stations

The percentage of passengers standing into London has decreased compared to last year

### Re-routed services

Some London stations have experienced large fluctuations in passenger numbers in the last year, despite small changes in the London totals. This reflects re-routing of services as major projects such as Thameslink are underway. The completion of the Thameslink programme and redevelopment of London Bridge station in 2018 has given rail passengers more capacity and future journey options in London.

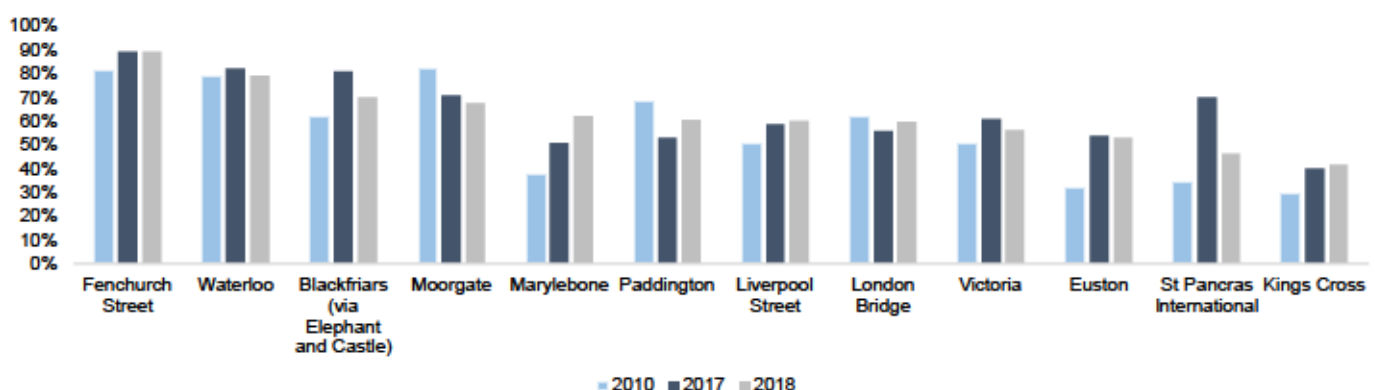
THAMESLINK  
PROGRAMME

- In autumn 2018, nearly 1 in 4 passengers (22.7%) were standing on a service arriving into London within the AM peak (07:00 -09:59). This is a decrease from a year ago, but an increase from the 19.3% of passengers standing in 2010.
- Paddington has seen the largest increase in passengers standing during the morning peak in comparison to autumn 2017. Whereas Marylebone saw the largest increase in the number of services which recorded passengers standing across the same period.

**Table 7: Percentage of passengers standing in the AM peak by London station: autumn 2018**

London Station	% standing	Change from 2017 (pp)	Change from 2010 (pp)
Blackfriars	32.7%	U-2.9	U15.2
Euston	19.8%	U0.5	U9.8
Fenchurch Street	31.7%	U1.0	U13.7
Kings Cross	13.0%	U-3.9	U8.7
Liverpool Street	24.4%	U2.8	U8.6
London Bridge	22.5%	U1.1	U0.5
Marylebone	12.6%	U1.5	U3.6
Moorgate	23.4%	U-1.8	U-0.2
Paddington	20.3%	U9.8	U-5.0
St Pancras	17.1%	U-7.3	U7.6
Victoria	14.8%	U-4.5	U-2.9
Waterloo	27.9%	U-1.0	U0.7
<b>London total</b>	<b>22.7%</b>	<b>U-0.2</b>	<b>U3.4</b>

**Figure 8: AM peak services with standing into London stations, compared with the previous year and 2010**



## 6. Passengers in excess of capacity (PiXC)

Cambridge had the highest level of peak crowding (4.8%), whereas London has the highest number of crowded passengers

- Nearly 50,000 passengers were in excess of capacity across both peaks in London (4.0%), a decrease of 0.1pp on the previous year.
- Half of the major cities have seen an improvement or no change in PiXC in the last year. Newcastle saw a decrease of 2.0pp PiXC, whereas Brighton saw the largest increase of 2.0pp in PiXC from last year.

Passengers in excess of capacity  
(change from autumn 2017):

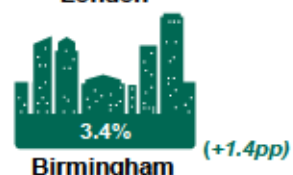
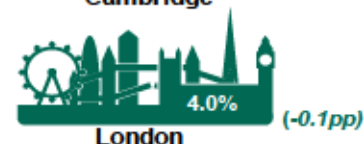
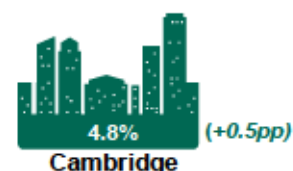


Table 8: PiXC by city and London station: autumn 2018

City	PiXC	Both peaks		
		PiXC (%)	Change from 2017 (pp)	Change from 2011 (pp)
Birmingham	3,500	3.4%	↑1.4	↑1.4
Brighton	400	2.2%	↑2.0	-
Bristol	300	1.8%	↑0.3	↑0.9
Cambridge	800	4.8%	↑0.5	-
Cardiff	800	2.7%	↑0.1	↑2.1
Leeds	1,000	1.9%	↓0.5	↑0.1
Leicester	200	1.5%	↓1.1	↑0.9
Liverpool	0	0.0%	0.0	↓0.2
Manchester	1,600	2.1%	↓1.1	0.0
Newcastle	0	0.3%	↓2.0	↑0.0
Nottingham	300	2.5%	↑1.7	↑2.3
Reading	200	0.5%	0.0	-
Sheffield	200	1.0%	↑0.1	↓0.5
<b>All cities outside London</b>	<b>9,300</b>	<b>2.0%</b>	<b>↑0.2</b>	<b>↑0.6</b>
<b>Routes into major London stations</b>				
Blackfriars	100	0.2%	↓3.6	↓3.1
Euston	2,700	4.7%	↑0.4	↓0.3
Fenchurch Street	3,700	4.9%	↑0.7	↑2.3
Kings Cross	2,200	5.9%	↓1.4	↑4.7
Liverpool Street	14,500	7.0%	↑1.5	↑2.9
London Bridge	4,000	1.4%	↓1.0	↓0.8
Marylebone	2,000	6.5%	↑0.6	↑3.2
Moorgate	1,900	5.7%	↑1.3	↑2.8
Paddington	3,700	6.1%	↑2.3	↓3.8
St Pancras	3,900	5.1%	↑2.5	↑2.3
Victoria	1,200	0.9%	↓1.0	↓1.2
Waterloo	9,900	4.8%	↓1.2	↑1.4
<b>London total</b>	<b>49,600</b>	<b>4.0%</b>	<b>↓0.1</b>	<b>↑0.8</b>
<b>All cities</b>	<b>58,900</b>	<b>3.5%</b>	<b>0.0</b>	<b>↑0.6</b>

All figures in this table are rounded to the nearest 100 passengers. Totals may not sum due to rounding.

### Passenger crowding

Crowding levels, measured using PiXC, are derived from passenger counts at a train's busiest point on route into (AM peak) or out of (PM peak) a city centre.

PiXC statistics show the overall percentage of passengers that exceed each train's capacity. For example, a train with a capacity of 90 carrying 100 standard class passengers has a PiXC of 10. This is divided by the total number of standard class passengers to give a percentage (10/100 = 10%). While PiXC is shown as a percentage, there will be large differences in the absolute number of crowded passengers at each city.

# Most overcrowded trains

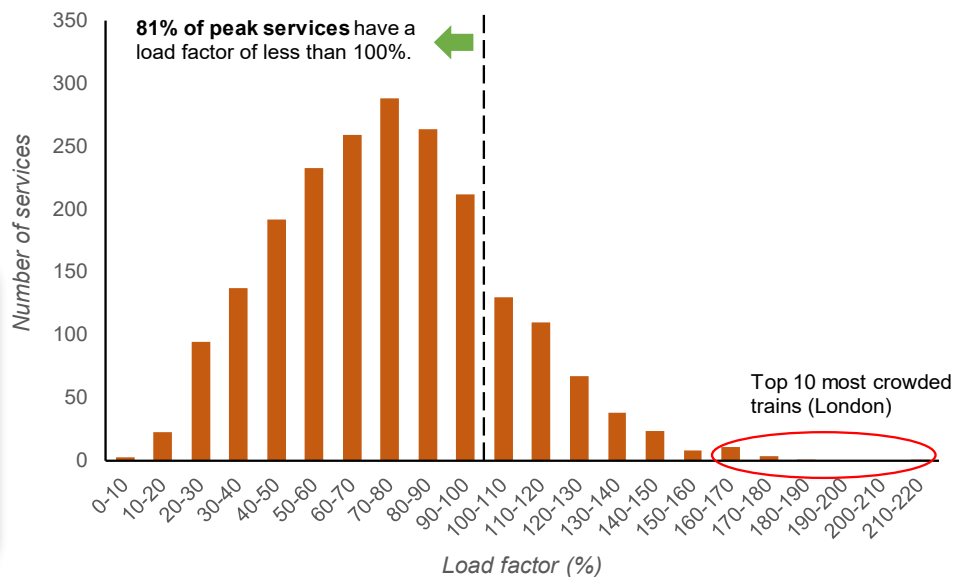
**⚠ This page looks at the loading at the busiest point for the 10 busiest peak trains during the autumn period when passenger numbers tend to be highest. These trains make up a small fraction of all services and do not represent general conditions on the railway. As per the rest of this publication, this list looks at train services over the autumn period only.**

**This list represents less than 0.05% of daily train services**

In 2018-19, almost 1.8 billion passenger journeys were made to over 2,500 stations in Great Britain. The ten listed services represent 0.05% of the average 20,000 train services running on the network each day.

The **load factor** shows the number of standard class passengers as a percentage of the maximum allowable standard class passenger capacity at the busiest calling point on route to or from the city centre.

**Figure 9: London services across both peaks, autumn 2018**



<b>1.</b>	<b>17:46 London Euston to Crewe (West Midland Trains- WMT)</b>
<b>Service information</b>	During autumn 2018, twelve WMT services departed London Euston within an hour of this service with an average load factor of 96%. This service recorded a load factor of 214% on departure from London Euston.
<b>Reducing crowding</b>	From May 2019 WMT introduced timetable changes to increase the available capacity on a number of alternative services. Further capacity enhancements planned include service initiatives, introduction of new trains and facilitation for HS2 on this route.
<b>2.</b>	<b>18:07 London Liverpool Street to King's Lynn (Greater Anglia- GA)</b>
<b>Service information</b>	The load factor was 183% at Tottenham Hale. Within an hour of this service, 32 GA services departed Liverpool Street in autumn 2018 with an average load factor of 76%.
<b>Reducing crowding</b>	New Bombardier rolling stock are due to be introduced. This will increase available capacity on this route, with 64% more seats.
<b>3.</b>	<b>08:22 Shenfield to London Liverpool Street (TfL Rail)</b>
<b>Service information</b>	The heaviest loading on this service is 180% at Stratford at 09:05, based on a single manual count of passengers. There were typically 14 additional TfL services arriving at Liverpool Street in autumn 2018 with an average load factor of 112% within this hour.
<b>Reducing crowding</b>	This service will be switched to a new Class 345 train. This is a new, higher capacity rolling stock which is expected to be introduced in autumn 2019.

<b>4.</b>	<b><i>07:38 Enfield Town to London Liverpool Street (London Overground- LO)</i></b>
<b>Service information</b>	The load factor was 177% at Seven Sisters (08:16), taken from a single daily count. In autumn 2018, 11 LO services arrived within the hour, with an average load factor of 98%.
<b>Reducing crowding</b>	This usually operates as an 8 car-service, but was short-formed during the count period due to a lack of available units. Higher capacity trains are planned for the future.
<b>5.</b>	<b><i>08:05 Gidea Park to London Liverpool Street (TfL Rail)</i></b>
<b>Service information</b>	Arriving at Liverpool Street within this hour there are usually an additional 14 TfL services with an average load of 131%. The heaviest load for this service was 177% at Stratford at 08:37. This information was based on an atypical single daily count.
<b>Reducing crowding</b>	This service will be switched to the new, higher capacity, rolling stock in the future.
<b>6.</b>	<b><i>07:02 Woking to London Waterloo (South Western Railway- SWR)</i></b>
<b>Service information</b>	A load of 175% was recorded at Waterloo at 07:49. Within this hour, 55 additional SWR services arrived at Waterloo with an average load factor of 85% in autumn 2018.
<b>Reducing crowding</b>	From May 2019 an Esher to Waterloo service calls additionally at Surbiton approximately 10 minutes ahead of this service to alleviate the high Surbiton to Waterloo flow. Additionally, the current fleet is being refurbished to provide additional capacity.
<b>7.</b>	<b><i>07:34 Norwich to Cambridge (Greater Anglia- GA)</i></b>
<b>Service information</b>	This was a 3-car service with no standing allowance. At Cambridge the heaviest load of 173% was recorded at 08:52. This information was based on a single daily count.
<b>Reducing crowding</b>	New Stadler bi-modes are planned to operate on this route which will increase seats by 27%.
<b>8.</b>	<b><i>06:54 Ipswich to Cambridge (Greater Anglia - GA)</i></b>
<b>Service information</b>	This was a 3-car service with no standing allowance. At Cambridge the heaviest load of 171% was recorded at 08:19. This information was based on a single daily count.
<b>Reducing crowding</b>	New Stadler bi-modes are planned to operate on this route which will increase seats by 27%.
<b>9.</b>	<b><i>07:18 King's Lynn to London Kings Cross (Govia Thameslink Railway- GTR)</i></b>
<b>Service information</b>	This service had a load factor of 170%, with the heaviest loading between Letchworth and London Kings Cross at 09:04. It currently operates with the maximum of 8 cars.
<b>Reducing crowding</b>	The current 8 cars are intended to be increased to 12 cars from May 2020, subject to platform reallocations to allow a longer train formation at London Kings Cross.
<b>10.</b>	<b><i>07:18 Bedford to Brighton (Govia Thameslink Railway- GTR)</i></b>
<b>Service information</b>	This records a 168% load factor at St Pancras, with the heaviest loading between St Albans and St Pancras at 08:20. This train is designed to maximise comfortable standing.
<b>Reducing crowding</b>	As further trains are introduced in subsequent phases of the Thameslink programme crowding levels should reduce further.



### ***Passenger numbers on individual train services***

Statistics on individual services are not always robust due to fluctuations in passenger numbers from day to day. These are also more susceptible to measurement errors, particularly as some of these are based on a single daily count. This list should be treated with caution and referenced alongside the aggregate statistics for trends in crowding.

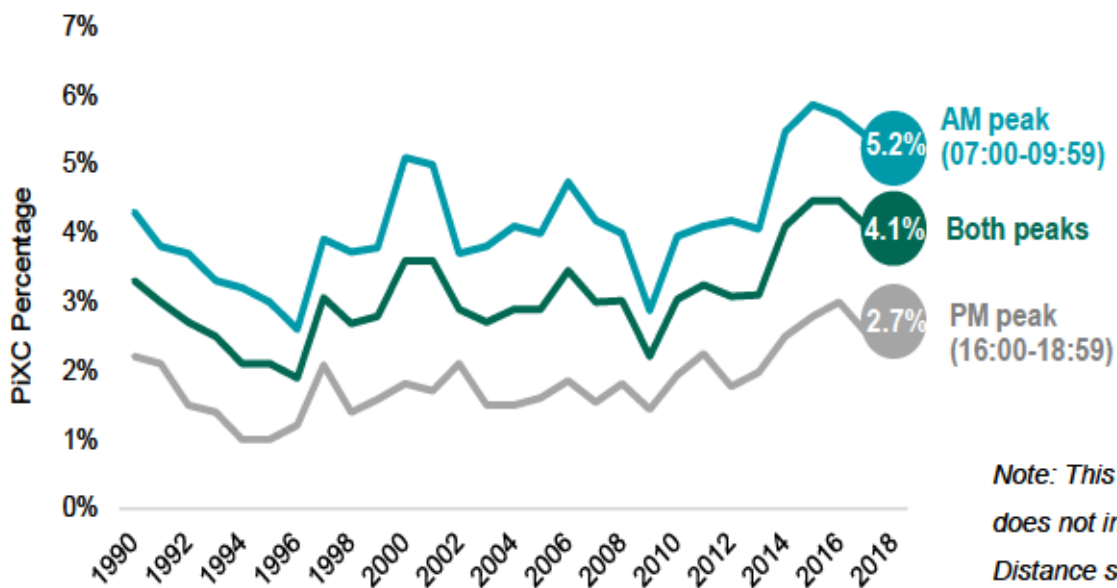


## 7. Passenger numbers and crowding in London

### Morning peak crowding in London is at its lowest since 2014

- Since 2010, passengers arriving into London during the morning peak has increased 14%.
- Over the same time period, peak crowding levels to and from London have increased, but over the last two years these have slightly declined. Morning peak PiXC for London and South East operators is at its lowest level since 2014, and PiXC across both peaks is at its lowest level since 2013.

**Figure 10: PiXC for London & South East operators. 1990 to 2018**



**Table 9: Passenger numbers and PiXC at major London stations during the AM peak**

AM peak	2010	2011	2012	2013	2014	2015	2016	2017	2018
Passengers	521,200	533,200	536,200	545,300	563,400	581,400	583,400	577,000	596,300
PiXC	3.9%	4.1%	4.1%	4.1%	5.4%	5.8%	5.7%	5.4%	5.2%

### Passenger counts in London

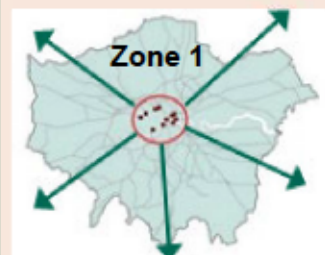
#### AM peak arrivals



Between 7am and 10am

Passenger numbers arriving into London are counted on arrival at the first station stop in Zone 1 of the TfL Travelcard area on route to London. For example, services terminating at Charing Cross or Cannon Street will be counted at London Bridge. Conversely, passengers departing London are counted at the final station from which a train departs before leaving Zone 1.

#### PM peak departures



Between 4pm and 7pm

## Several central London stations have experienced large fluctuations in passenger numbers since last year

Re-routing of services on completion of major projects such as Thameslink and the re-development of London Bridge has resulted in large fluctuations in the passenger numbers at London stations.

**Table 10: Passenger numbers and seats during the AM peak by central London station, 2010-2018**



Central London Station	Passenger numbers			Passenger seats		
	Total	Change from 2017 (%)	Change from 2010 (%)	Total	Change from 2017 (%)	Change from 2010 (%)
Blackfriars	18,800	⬇️-25.6	⬇️-4.5	14,300	⬇️-28.2	⬇️-22.9
Euston	30,700	⬇️-0.6	⬆️34.1	33,000	⬆️2.0	⬆️17.6
Fenchurch Street	26,600	⬆️1.8	⬆️12.1	28,100	0.0	⬆️11.3
Kings Cross	18,400	⬇️-16.9	⬆️6.0	22,800	⬇️-15.8	⬇️-8.7
Liverpool Street	74,700	⬆️4.5	⬆️16.4	95,600	⬇️-1.0	⬆️11.9
London Bridge	155,800	⬆️14.5	⬆️16.6	135,400	⬆️7.2	⬆️13.7
Marylebone	15,800	⬆️4.5	⬆️37.4	15,100	⬇️-2.5	⬆️27.2
Moorgate	12,700	⬇️-1.4	⬇️-1.9	15,300	⬆️10.0	⬆️24.5
Paddington	31,500	⬆️12.5	⬆️20.7	31,400	⬇️-0.5	⬆️21.4
St Pancras International	38,400	⬆️7.7	⬆️34.4	40,100	⬆️24.5	⬆️20.0
Victoria	58,600	⬇️-6.7	⬇️-9.7	72,500	⬆️2.8	⬆️9.7
Waterloo	114,400	⬆️3.4	⬆️19.4	90,000	⬆️5.3	⬆️13.1
<b>London total</b>	<b>596,300</b>	<b>⬆️3.4</b>	<b>⬆️14.4</b>	<b>593,437</b>	<b>⬆️2.4</b>	<b>⬆️11.9</b>

### London Bridge and Blackfriars

Since 2009, the Thameslink Programme rebuilt Blackfriars and London Bridge. Whilst work was underway some services were re-routed from London Bridge to Blackfriars, which is evident in changes to crowding levels seen in previous publications. These services have now returned to London Bridge and the new Thameslink trains with increased capacities are in operation.

**London Bridge and Blackfriars (combined totals in the AM peak):**

**174,600 passengers**

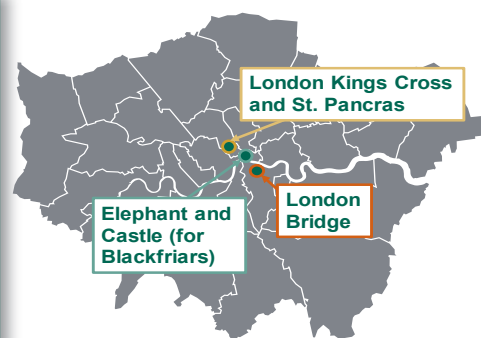


8.2% increase since 2017

**149,600 seats**



2.4% increase since 2017



### Kings Cross and St Pancras International

These stations are connected and share an underground station. In autumn 2018, a large decrease in passengers travelling into Kings Cross (16.9%) corresponded with an increase in passengers at St Pancras International (7.7%), largely as a result of additional route options from the Thameslink Programme.

**Kings Cross and St Pancras (combined totals in the AM peak):**

**56,800**



passengers  
1.7% decrease since 2017

**63,000**



seats  
6.1% increase since 2017

If you are viewing this digitally, you can view the statistics summaries for each city and central London using our interactive dashboard at the following link:

<http://maps.dft.gov.uk/rail-passengers-and-crowding/interactive-dashboard/index.html>

## Rail passenger numbers and crowding on weekdays in England and Wales: 2018

**Birmingham** Brighton Bristol Cambridge Cardiff Leeds Leicester Liverpool London Manchester Newcastle Nottingham Reading Sheffield

### Operators and routes

All day arrivals

Operator	Services	Routes
Chiltern	47	Local commuter services to/from Moor Street and Snow Hill, and long-distance trains to and from London Marylebone
CrossCountry	209	Long-distance services between Scotland & the North of England and the South & South West of England; as well as between Cardiff & Nottingham, and services to/from Stansted Airport
Transport for Wales	33	Regional services to/from Wales
Virgin West Coast	//	Long-distance services between London Euston and the West Midlands, and between London Euston and Scotland.
West Midlands	593	Local commuter services to and from New Street, Moor Street and Snow Hill; and semifast services to and from London Euston and Liverpool.

### About this city

Birmingham has three city centre stations; New Street, Moor Street and Snow Hill and has the largest rail passenger demand outside of London. Following electrification works, additional services from Bromsgrove have been added. Further new services and West Midlands fleet have been operational from May 2019, increasing capacity and opening new journey opportunities, particularly on the Snow Hill lines.

### Peak crowding

AM Peak PM Peak

4.6% PIXC  
19.2% Passengers standing

22% Services with PIXC  
54% Services with standing

### Passenger numbers and seats

Arrival Departure Passengers Seats

### Crowding by operator

All AM Peak PM Peak Standing Standing PM

PIXC AM PIXC PM Standing AM Standing PM

Operator	AM Peak	PM Peak	Standing AM	Standing PM
West Midlands Trains	~4.5%	~19%	~22%	~54%
Chiltern Railways	~4.6%	~19.2%	~22%	~54%
CrossCountry	~4.6%	~19.2%	~22%	~54%
Virgin Trains West Coast	~4.6%	~19.2%	~22%	~54%
Transport for Wales	~4.6%	~19.2%	~22%	~54%

\*Data suppressed to maintain confidentiality

## Rail passenger numbers and crowding on weekdays in England and Wales: 2018

Click to see information about:

- Peak driven demand
- Factors affecting train crowding
- The Thameslink Programme
- Train design

### Train design

The layout of rolling stock used will typically reflect the type of service being operated, aiming to balance between the provision of seats and standing space.

**Long-distance/Intercity** - Services typically have a large number of seats, favouring additional comfortable seating over standing space. Doorways (located at each end of the carriages), vestibules and aisles all tend to be narrower to allow more room for seats as well as extra room for customer toilets and luggage racks.

**Outer Suburban** - Trains on middle distance routes must compromise between enough seats so passengers don't stand for too long, space in aisles and vestibules for quick boarding/alighting and providing comfortable seating space for those travelling longer distances. Some space is included for luggage racks and toilets, though typically less than long distance stock.

**Inner Suburban** - These carriages are typically designed for short journeys only, often just a few minutes long. Gangways and aisles are wide, whilst luggage racks and customer toilets are minimised to increase comfortable standing room and to aid quick and easy boarding/alighting.

**Changes to rolling stock design: Inner Suburban stock**

The diagrams to the right show changes in rolling stock design for short-distance inner suburban rail services since the 1950s:

**Less seats and more standing space** - Extra provision of handholds and poles mean that passengers can stand more comfortably for short periods of time.

**Wider aisles and doorways** - Passengers can move down the train more freely, using space along the entire train more easily. Two sets of wide doors in the centre of the train mean passengers can comfortably stand without blocking boarding/alighting passengers.

### Typical UK suburban railway carriage layouts: 1950s to present day








- 1950 Slam door suburban stock**  
102 seats  
10 standing passengers\*  
112 total capacity
- 1980 Sliding door suburban stock**  
84 seats  
38 standing passengers\*  
122 total capacity
- 2010 inner suburban stock**  
68 seats  
60 standing passengers\*  
128 total capacity
- 2010 'metro' style suburban stock**  
40 seats  
16 perch seats  
88 standing passengers\*  
144 total capacity

Blue - seats  
Dark grey - luggage racks, cupboards, toilets  
Mid grey - area for knees and feet  
Light grey - potential standing area

\* Different methods of calculation have been used over the years to reflect improvements to the suitability of the available floor space for passengers to stand.

## 8. Autumn 2018 statistics summary

**Table 11: Summary statistics across the peaks, with the change since autumn 2017**

City/Station	Total peak passenger numbers	Total peak seats	Passengers standing	PIXC
				
Birmingham	96,874 6%	107,122 2%	17% 4%	3.4% 1%
Brighton	16,503 -5%	38,083 3%	7% 1%	2.2% 2%
Bristol	19,874 2%	31,480 10%	4% -1%	1.8% 0%
Cambridge	17,624 7%	35,452 18%	14% -1%	4.8% 1%
Cardiff	29,087 5%	46,461 11%	10% -1%	2.7% 0%
Leeds	54,424 5%	61,870 3%	15% 3%	1.9% -1%
Leicester	13,613 3%	22,050 -2%	4% 0%	1.5% -1%
Liverpool	45,157 8%	66,020 -1%	5% 3%	0.0% 0%
London	1,104,909 4%	1,177,249 4%	19% 0%	4.0% 0%
Manchester	71,397 6%	97,597 13%	10% -3%	2.1% -1%
Newcastle	11,378 8%	22,229 9%	3% -1%	0.3% -2%
Nottingham	10,365 1%	15,675 -1%	6% 2%	2.5% 2%
Reading	53,372 8%	103,543 12%	2% 0%	0.5% 0%
Sheffield	17,383 1%	25,737 5%	6% 1%	1.0% 0%
 <b>Central London Stations</b> 				
Elephant and Castle	33,095 -24%	28,670 -21%	26% -7%	0.2% -4%
Euston	59,821 -2%	66,952 1%	18% 0%	4.7% 0%
Fenchurch Street	50,229 2%	54,024 0%	30% 1%	4.9% 1%
Kings Cross	36,780 -21%	45,525 -16%	10% -5%	5.9% -1%
Liverpool Street	144,424 6%	188,370 -1%	22% 4%	7.0% 1%
London Bridge	280,297 15%	266,784 10%	18% 1%	1.4% -1%
Marylebone	29,638 5%	29,576 -2%	11% 3%	6.5% 1%
Moorgate	22,631 3%	30,160 7%	20% 1%	5.7% 1%
Paddington	57,923 12%	63,683 4%	15% 7%	6.1% 2%
St Pancras International	74,159 12%	81,206 26%	14% -6%	5.1% 3%
Victoria	110,058 -6%	144,858 2%	11% -5%	0.9% -1%
Waterloo	205,854 4%	177,441 6%	25% -1%	4.8% -1%

*\*percentage points- the change in percentage points since autumn 2017*

An infographic showing these statistics by city and London station is available below:

<https://www.gov.uk/government/statistics/rail-passenger-numbers-and-crowding-on-weekdays-in-major-cities-in-england-and-wales-2018>



## 9. Technical information

### Strengths and weaknesses of the data

The statistics on rail passenger demand and crowding are based on counts carried out by train operators of the numbers of passengers using their services, either using automatic counting equipment fitted to trains or manual counts carried out on board trains or at stations. While the statistics should be a reliable guide to the magnitude of passenger numbers at particular locations and at different times of day, there are a number of factors which can affect these statistics.

- Passenger numbers on individual train services fluctuate from day to day and may vary across the autumn period. This can have an impact on the aggregate statistics, depending on the sample of days each year on which passengers on particular services are counted. This particularly affects cases when counts are based on a small number of services or where services have only been counted a small number of times, as changes from year to year may reflect these fluctuations rather than a genuine trend. For the same reason, small differences in the crowding figures between routes or when comparing different years should be treated with caution.
- Passenger counts can be subject to measurement errors. For example with manual counts there is a risk of human error leading to incorrect counts, particularly on busy trains. Load-weighting equipment calculates the passenger load by assuming an average weight per passenger, which may not always be representative of the passengers on every train, and all automatic counting equipment can sometimes develop faults.
- The statistics are designed to represent a typical weekday during school term time in the autumn and may not be representative of other times of year, or on particular days of the week. They will also not reflect crowding seen on days when there was disruption. The autumn period is used because it is the time of year when commuter demand is generally at its greatest, but this will not necessarily be the case for all operators and on all routes, and crowding may be higher at other times of year or on particular days of the week in some cases.
- The basis on which standing allowances for different types of rolling stock are calculated can vary between train operators, usually because of the types of rolling stock in their fleets and the types of passenger services they provide. The method for calculating them has also varied over time. This will have an impact on the PiXC figures for each operator.
- Because some services include a standing allowance in their standard class capacity while longer distance services only include the number of standard class seats, the nature of PiXC is different in these cases. On services with no standing allowance it represents passengers having to stand for more than 20 minutes, whereas on services with a standing allowance, it represents passengers standing in cramped conditions.

More information about the methodology behind these statistics and factors that affect them can be found in the notes and definitions document that accompanies this statistical series: <https://www.gov.uk/government/publications/rail-statistics-guidance>.

## Tables accompanying this release

Ten tables have been published alongside this release, three showing passenger number statistics and seven showing crowding statistics. The tables are listed below and can be found at the following link: <https://www.gov.uk/government/statistical-data-sets/rai02-capacity-and-overcrowding>.

### Passenger number statistics tables

Table no.	Table title
<a href="#">RAI0201</a>	City centre peak and all day arrivals by rail on a typical autumn weekday, by city: annual from 2010
<a href="#">RAI0202</a>	City centre arrivals and departures by rail on a typical autumn weekday, by city and time band: annual from 2011
<a href="#">RAI0203</a>	Central London arrivals and departures by rail on a typical autumn weekday, by station and time band: annual from 2011

### Crowding statistics tables

Table no.	Table title
<a href="#">RAI0209</a>	Passengers in excess of capacity (PiXC) on a typical autumn weekday by city: annual from 2011
<a href="#">RAI0210</a>	Passengers in excess of capacity (PiXC) on a typical autumn weekday on London and South East train operators' services: annual from 1990
<a href="#">RAI0211</a>	Passengers in excess of capacity (PiXC) on a typical autumn weekday by operator: London and South East train operators: annual from 2000
<a href="#">RAI0212</a>	Peak rail capacity, standard class critical loads and crowding on a typical autumn weekday by city: annual from 2010
<a href="#">RAI0213</a>	Peak rail capacity, standard class critical loads and crowding on a typical autumn weekday in London by terminal: annual from 2010
<a href="#">RAI0214</a>	Peak crowding on a typical autumn weekday by city and train operator: annual from 2011
<a href="#">RAI0215</a>	Peak crowding on a typical autumn weekday in London by terminal and train operator: annual from 2011

## Revisions

Following a change of methodology used for calculating PiXC where estimations of first class passengers were applied, revisions have been made to the back-series of PiXC statistics from 2011 to 2014. More information on these revisions can be found here:

<https://www.gov.uk/government/publications/rail-statistics-guidance>.

## Definitions

The following definitions are used in this publication and accompanying tables.

<b>Afternoon (PM) peak</b>	All services that depart from a city centre in the 3-hour period from 16:00 to 18:59. The 1-hour PM peak includes all departures between 17:00 and 17:59.
<b>Automatic passenger count (APC)</b>	A passenger count collected by electronic equipment fitted to a train, for example 'infra-red' or 'load weighing' systems.
<b>Autumn period</b>	The period from mid-September to mid-December, excluding school holidays and bank holidays.
<b>City centre</b>	One or more selected railway stations in the centre of the city. In London this includes all stations within Zone 1 of the Transport for London (TfL) Travelcard area.
<b>Cordon point</b>	For 'arrivals' this is the first station that a service calls at or passes on route into city centre terminals. For 'departures' it is the last station that a service calls at or passes on its way out of a city centre.
<b>Critical load point</b>	The station where the standard class passenger load on a service is highest on arrival at (AM peak) or on departure from (PM peak) a city centre. Critical load points can vary each time a service runs but will usually be at the same location for services on the same route.
<b>Franchised train operator</b>	A train operator that is franchised by DfT or another government body. Non-franchised train operators' services are not included in these statistics.
<b>Manual passenger count</b>	A passenger count carried out without the use of electronic counting equipment, either on board a train (often by the train guard) or on a platform.
<b>Morning (AM) peak</b>	All services arriving at a city centre in the 3-hour period from 07:00 to 09:59. The 1-hour AM peak includes all arrivals between 08:00 and 08:59.
<b>Number of passengers</b>	Includes all standard and first class passengers on services when they arrive at or depart from the city centre .
<b>Number of services</b>	The number of services that the statistics are based on. This includes all train operators' services timetabled to run during the autumn period.
<b>Passenger count</b>	A count carried out by a train operator of the number of passengers on board a train at a particular point along its route.
<b>Passengers in excess of capacity (PiXC)</b>	The number of standard class passengers on a service that are in excess of the standard class capacity at the critical load point.
<b>Passengers standing</b>	The number of standard class passengers on a service that are in excess of the number of standard class seats at the critical load point.
<b>Total seats</b>	Includes all standard and first class seats on services when they arrive at or depart from the city centre.
<b>Service</b>	A train service refers to a specific train that operates routinely during the autumn timetable period, for example, the 10:00 Kings Cross to Aberdeen 17:06 service.
<b>Standard class capacity</b>	Includes the number of standard class seats on the service and may include a standing allowance.

## Background notes

- Further information about the statistics in this report can be found in the [notes and definitions](#).
- To retain data confidentiality, some services have been suppressed. See the [notes and definitions](#) for details of the confidentiality of passenger count data.



- The United Kingdom Statistics Authority [designated these statistics as National Statistics in 2013](#), in accordance with the Statistics and Registration Service Act 2007 and signifying compliance with the [Code of Practice for Official Statistics](#). The continued designation was confirmed in October 2017: <https://www.gov.uk/government/publications/national-statistics-status-of-rail-passenger-numbers-and-crowding-statistics/national-statistics-status-of-rail-passenger-numbers-and-crowding-statistics>
- Designation can be broadly interpreted to mean that the statistics:
  - meet identified user needs;
  - are well explained and readily accessible;
  - are produced according to sound methods, and
  - are managed impartially and objectively in the public interest.
- Once statistics have been designated as National Statistics it is a statutory requirement that the Code of Practice shall continue to be observed.
- Details of Ministers and officials who receive pre-release access to these statistics up to 24 hours before release can be found in the [pre-release access list](#).

## Users and uses of these statistics

These statistics and the underlying passenger counts are used within Government and across the rail industry for a wide variety of purposes. Some of the main uses include:

- Informing Government policy on rail, including decisions on infrastructure, station and rolling stock investment.
- As part of the rail franchising process, informing the specification of new franchises and the models used in the assessment of franchise bids.
- In the day to day running of train operating companies, including planning timetables and rolling stock deployment.
- Understanding and monitoring passenger demand and crowding.
- Validating models of passenger demand.

A summary of feedback received from users in a 2013 is published on the DfT rail statistics notes and guidance webpage: <https://www.gov.uk/transport-statistics-notes-and-guidance-rail-statistics>.

## 10. Get in touch

We are always keen to hear how these statistics are used and would welcome your views on this publication. Comments and queries can be addressed to [rail.stats@dft.gov.uk](mailto:rail.stats@dft.gov.uk)



To hear more about DfT statistics publications as they are released please follow us on Twitter via our @DfTstats account: <http://www.twitter.com/DfTstats>. TWITTER, TWEET, RETWEET and the Twitter logo are trademarks of Twitter, Inc. or its affiliates

## Media enquiries

Press Office News Desk, Department for Transport, Great Minister House, London, SW1P 4DR  
Telephone: 020 7944 3021